Perspectives

The National Guard
Always Ready Always There

Jan 2007
Transformation Imperatives

**Strategic Reserve**
- Active Service Draft
- Ample time for buildup
- Time-phased, overseas fight
- Threat-based force
- Linear formations
- Symmetric threats
- Single service/component

**Operational Force**
- Volunteer/Recruited Force
- No/limited notice
- Any time/any where
- Capabilities-based force
- Modular units
- Asymmetric threats
- Joint/multi-component/multinational

Minuteman values and missions transcend time

1636

Constitutional Militia = Operational Force (since 1636)
National Military Strategy

1. Defense of the Homeland
2. Swiftly defeat efforts in two regions
3. Win decisively in one region
4. Deter forward in four critical regions
Homeland Defense in Depth

An Operational Force—A National Asset

1. Defense of the Homeland
2. Win decisively in one region
3. Swiftly defeat efforts in two regions
4. Deter forward in four critical regions

Governor/State Equities

Law Enforcement (MSCLEA)
Local & State Crisis Management

Regional Consequence Management (EMAC)
National Security Special Events
Counter Narco-Terrorism
Airport Security

Critical Infrastructure Protection (CIP)
Physical or Cyber Attack on Homeland
Border Security

Theater Security Cooperation
Missile Defense/Air Sovereignty

Preemptive and Retaliatory Strikes

Overseas Conflict

1. Homeland Defense in Depth
2. An Operational Force—A National Asset
3. National Interest/Control, Decentralized Execution

Military
Commitment to Homeland Defense/Security

- Provide sufficient capabilities under state control
- Ensure appropriate capabilities/unit mix
- Provide a more predictable model for operational rotations

February 2004
Homeland Defense Missions are defined as those missions occurring in the Continental United States, Alaska, Hawaii, and US territories. These missions would fall within two geographical combatant commanders area of responsibility: NORTHCOM and PACOM. The following list comprises the Homeland Defense Missions of DoD:

- Air Defense
- Missile Defense
- Space Defense
- Maritime Defense
- Protection of the Defense Industrial Base
- Critical Infrastructure Protection
  (when directed by the President)
- AT/FP (Personnel & Installations)
- CBRNE Response
- Cyber Defense
- Information Operations
- Domestic Counterdrug
- Domestic Combating Terrorism
- Mass Migration
- Theater Security Cooperation
- DOD COOP/COG
- Domestic Crisis Manager
- Civil Support

Exempt from public disclosure under 5 U.S.C.
Army & Air National Guard
Core Capabilities

ESSENTIAL 10

- Joint Force Headquarters (State)
- Civil Support Teams
- Maintenance
- Aviation
- Engineer (Technical Search & Rescue)
- Medical (Mass Decon)
- Communications
- Transportation
- Security
- Logistics

25%
Enhanced Pool
Intensive Training
Getting Ready

25%
Mobilized & Deployed Forces

50%
- Homeland Defense
- Homeland Security
- National Response Plan
- All Hazards Plans

- Homeland Defense
- Homeland Security
- National Response Plan
- All Hazards Plans
Core Capabilities & ESFs

- Joint Force Headquarters (State)
  - C4ISR
  - RSOI
- Civil Support Teams
- Maintenance
- Aviation
- Engineer (Technical Search & Rescue)
- Medical (Mass Decon)
- Communications
- Transportation
- Security
- Logistics

- Transportation
- Communications
- Public Works & Engineering
- Firefighting
- Emergency Management
- Mass Care, Housing and Human Services
- Resource Support
- Public Health & Medical Services
- Urban Search & Rescue
- Oil & Hazardous Materials Response
- Agriculture & Natural Resources (Animal & Plant Disease & Pest Response) (Natural & Cultural Resources & Historic Properties)
- Energy
- Public Safety and Security
- Long-Term Community Recovery and Mitigation
- External Affairs
Closing The Gap

Honoring State Commitments

Predictability / Warfight

Ensuring Future Capabilities
- State
- Regional
- Federal

GOVERNORS

JCSSP

COMBATANT COMMANDERS

SERVICES

Closing the Capability Gap
Joint Combined State Strategic Plans

Integrate Needs
Leverage Forces
Deliver Capabilities

Governor
Request for
Capabilities

CoCom
Request for
Forces

TAG

JFHQ

Services

NGB

Field The
T10 Force

Distribute
Capabilities
## 5 Years Later

September 2001

<table>
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<tr>
<th><strong>Joint Force Headquarters-State</strong></th>
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<td><strong>CBRNE Enhanced Response Force Packages</strong></td>
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<td><strong>24/7 Joint Operations Centers</strong></td>
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<td><strong>Critical Infrastructure Assessment Teams</strong></td>
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<td><strong>National Guard Reaction Forces</strong></td>
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<td><strong>Joint CONUS Communications Support Env.</strong></td>
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<td><strong>WMD Civil Support Teams</strong> -- with the support and at the direction of Congress</td>
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<td>55</td>
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*Today*
Forward Deployed

Army

Approximately 60 Locations, 27 States

Air Force

Approximately 70 Locations, 34 States

National Guard

Approximately 3200 Locations, 54 States, and Territories
Bridging the Gap

Army

Marine Corps

COCOMS

Air Force

3000 + Communities

Computer & Communication Networks

Forward Deployed Citizen Soldiers & Airmen

Citizen Based Units

US Coast Guard

Ready Forces

Trained and Experienced

National Guard

State Government

Local Communities

National Guard

Regional Training Institutions

Leveraged Capabilities

Established Links to Emergency Responders

Joint Force Headquarters

State Government

Federal Agencies

Regional Employment

EMACs Permit Regional Employment

Emergency Responders
Tiered Response

- Federalized NATIONAL GUARD
- Active Duty Forces
- Other Military Resources
- Dept of Homeland Security (FEMA)
- Interstate Emergency Assistance Compacts
- NATIONAL GUARD from Supporting States
- STATE AGENCIES from Supporting States
- GOVERNOR State Declaration
- Local Civil Authorities Emergency
- PRESIDENT Federal Declaration
- NATIONAL GUARD

Nearly all missions are accomplished below!
• More than 99% of events
• Current practice
• Routine DSCA/DSCLEA
• Governor control
Operational T32

- Less than 1% of events
- Current practice
- Routine DSCA/DSCLEA
- Governor control

Diagram:
- President
  - Sec DHS
  - Sec DOD
    - Joint Staff
    - NORTHCOM
    - AF/ARNORTH
  - PFO
- Governor
  - Sec Army
  - SecAF
  - NGB
  - JTF, State
  - JTF, State
  - JTF, State
  - JTF, State

Command
Today 32USC325
“Dual Status Command”

- Less than 1% of events
- Current practice
- NSSE DSCA/DSCLEA
- President & Governor control
Title 10
Command

- Less than 1% of events
- Current practice
- NSSE DSCA/DSCLEA
- Presidential control
Dual Status/Dual Mission
Achieving Full Spectrum Balance

Current T10 Focus

Army & Air National Guard

Title 10
Federal Reserve

Title 32
State Militia

Warfight
Homeland Defense
Homeland Security
State Mission
Domestic Mission

Issue Implications
National Guard Bureau

Interagency | Joint Staff | Combatant Commanders | OSD

SecArmy | CSA | The Army Staff

The National Guard Bureau

Assist

DARN G | DAN G

CNGB

Joint Bureau of the Departments of the Army and Air Force

SecAF | CSAF | The Air Staff

Joint Staff of the Departments of the Army and Air Force
NGB Formal Relationships

The Army Staff

SecArmy

CSA

The National Guard Bureau

DARN

G

DAN

G

CSAF

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Interagency | Joint Staff | Combatant Commanders | OSD

The National Guard Bureau

CNGB

DARN

DAN

Assist

Joint Bureau of the Departments of the Army and Air Force
Post Goldwater-Nichols

(1947) National Security Act

(1986) Goldwater-Nichols

Informal SAD, Title 32
Homeland Defense
Homeland Security

Sec Army
CSA
AR Staff

NORTHCOM

SEC DEF
CJCS
JS

(1 Oct 02)

(23 Mar 03)

ASD-HD

Sec AF
CSAF
AF Staff

Informal SAD, Title 32
Homeland Defense
Homeland Security

Channel of Communication

Policy / Resources

States & Territories
Budget/POM Process

Title 10 Warfight

OSD

Services

CNGB

Homeland Defense

CNGB

Civil Support & Homeland Security

CNGB

CNGB

CNGB
Enabled for Title 10

TAG
Joint Force Headquarters

Army Guard
Capabilities
Missions
Units
Resources

Air Guard
Capabilities
Missions
Units
Resources

Warfighters Here and Abroad
Empowered for State Needs

Providing Joint Capability here and abroad

JFHQs
C2/ISR/RSOI

Joint Core Capabilities
Essential 10
HLD/HLS/DSCA
Partial Mobilization Law
Title 10, 12302

DoD Mobilization Policy

Not to Exceed
4 Consecutive Months

Not To Exceed
24 Cumulative Months

12302 requires a Report to Congress every Six Months, But There is No Ceiling to the Overall duration of the Partial Mobilization
ARNG Dwell Time

Current Level = 1mob:4yrs

18 Month Mobilization includes 12 Months BOG

30 Month Non-Mobilized Dwell Time

38% of time potentially spent in a mobilized status

20% of time potentially spent in a mobilized status

17% of time potentially spent in a mobilized status

Ideal State = 1:6 or 1:5
ARNG Mobilization

“alert, mobilize, train, certify, deploy”

Operation al Force

“train, alert, 
America’s National Guard

SUPERMAN RETURNS

I’M BACK FROM ANOTHER TOUR.
Ready
Reliable
Essential
Accessible

... Offering uniquely American solutions to the complex security challenges our nation faces